

## BILL TEXT:

## STATE OF NEW YORK

1883

2007-2008 Regular Sessions

## IN SENATE

January 29, 2007

Introduced by Sen. LARKIN -- read twice and ordered printed, and when printed to be committed to the Committee on Finance

AN ACT to amend the insurance law, in relation to establishing the New York state catastrophe fund authority act and making an appropriation therefor

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

- 1 Section 1. Short title. This act shall be known and may be cited as  
2 the "New York state catastrophe fund authority act".  
3 § 2. Legislative findings and declaration. The legislature finds and  
4 declares:  
5 1. There is a compelling state interest to maintain a viable and  
6 orderly private sector property/casualty insurance market for both resi-  
7 dential and commercial properties in this state and across the United  
8 States. To the extent that the private sector is unable to maintain an  
9 orderly market, due to catastrophic losses from natural disasters, state  
10 action to maintain an orderly insurance market is a necessary exercise  
11 of police power;  
12 2. As a result of scores of billions of dollars in insured losses from  
13 natural disasters this past year across the nation and the world, due to  
14 either chance or as a result of global warming, numerous insurers are  
15 now beginning to reduce their loss exposure from natural disasters by  
16 pulling out of certain insurance markets. The potential instability of  
17 the world reinsurance market, which has been caused in part by these  
18 events, has also increased pressure on direct insurers to reduce their  
19 risk exposure from a catastrophic loss;  
20 3. The formation of a public authority to provide reimbursement to  
21 insurers for a portion of their catastrophic losses should create addi-  
22 tional insurance capacity to ameliorate the current dangers to the  
23 state's economy and to the public health, safety and welfare; and

EXPLANATION--Matter in *italics* (underscored) is new; matter in brackets [-] is old law to be omitted.

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1 4. To increase insurance industry capacity to cover insured losses, it  
 2 is essential that revenues received by such authority be exempt from  
 3 federal and state taxation. It is therefore the intent of the legisla-  
 4 ture that this program be structured as a public authority to operate  
 5 the fund. Furthermore, funds held by such fund will be protected and  
 6 remain available to pay for catastrophic losses and not used for state  
 7 budget general fund expenditures.

8 § 3. The insurance law is amended by adding a new article 92 to read  
 9 as follows:

10 ARTICLE 92

11 NEW YORK STATE CATASTROPHE FUND AUTHORITY

12 Section 9201. Definitions.

13 9202. New York state catastrophe fund.

14 9202-a. New York state catastrophe fund authority.

15 9202-b. General powers of the authority.

16 9203. Reimbursement contracts.

17 9204. Reimbursement premiums.

18 9205. Revenue bonds.

19 9206. Additional powers and duties.

20 9206-a. Notes and bonds of the authority.

21 9206-b. Agreement of the state.

22 9206-c. Notes and bonds as legal investment.

23 9207. Advisory council.

24 9208. Violations.

25 9209. International, federal, state, regional or multistate  
 26 catastrophe funds.

27 9210. Fund assets upon termination.

28 § 9201. Definitions. As used in this article:

29 (a) "Actuarially indicated" means, with respect to premiums paid by  
 30 insurers for reimbursement provided by the catastrophe fund authority,  
 31 an amount determined according to principles of actuarial science to be  
 32 adequate, but not excessive, in the aggregate, to pay current and future  
 33 obligations and expenses of the fund, including additional amounts if  
 34 needed to pay debt service on revenue bonds issued under this article  
 35 and to provide required debt service coverage in excess of the amounts  
 36 required to pay actual debt service on revenue bonds issued under  
 37 section nine thousand two hundred five of this article, and determined  
 38 according to principles of actuarial science to reflect each insurer's  
 39 relative exposure to losses from covered events.

40 (b) "Authority" means the New York state catastrophe fund authority.

41 (c) "Bond" means any bond, debenture, note or other evidence of finan-  
 42 cial indebtedness issued under this article.

43 (d) "Covered event" means: (1) any wind storm, including wind borne  
 44 water damage, which storm causes insured losses in this state; (2) all  
 45 earthquakes that are declared to be earthquakes by the United States  
 46 Geological Survey, and which causes insured losses in this state; (3)  
 47 all ice storms that are declared by the United States government to be  
 48 designated as a national disaster; and (4) any other catastrophic event  
 49 caused by nature or an act of God that is deemed to be a major  
 50 catastrophic event as designated by the governor.

51 (e) "Covered policy" means any insurance policy covering residential  
 52 or commercial property in this state, including, but not limited to, any  
 53 homeowner's, mobile home owner's, farm owner's, condominium association,  
 54 condominium unit owner's, tenant's or apartment building policy, or any  
 55 other policy covering a residential structure or its contents issued by  
 56 any authorized insurer, including a policy issued by the New York prop-

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1 erty insurance underwriting association, or any insurance policy cover-  
2 ing commercial properties from physical damage due to acts of nature or  
3 acts of God. "Covered policy" does not include any reinsurance agree-  
4 ment or any policy that excludes coverage for the peril referred to in  
5 subsection (d) of this section.

6 (f) "Debt service" means the amount required in any fiscal year to pay  
7 the principal of, redemption premium, if any, and interest on revenue  
8 bonds and any amounts required by the terms of documents authorizing,  
9 securing or providing liquidity for revenue bonds necessary to maintain  
10 in effect any such liquidity or security arrangements.

11 (g) "Debt service coverage" means the amount, if any, required by the  
12 documents under which revenue bonds are issued, which amount is to be  
13 received in any fiscal year in excess of the amount required to pay debt  
14 service for such fiscal year.

15 (h) "Local government" shall mean any county, city, town or village.

16 (i) "Losses" means direct incurred losses under covered policies,  
17 excluding losses attributable to additional living expense coverages and  
18 excluding loss adjustment expenses.

19 (j) "Pledged revenues" means all or any portion of revenues to be  
20 derived from reimbursement premiums or from assessments, as determined  
21 by the authority.

22 (k) "Retention" means the amount of losses below which and above which  
23 an insurer is not entitled to reimbursement from the fund. An insurer's  
24 retention shall be calculated as follows:

25 (1) The authority shall calculate and report to each insurer the  
26 retention multiples for that year. For the contract year beginning May  
27 first, two thousand eight, the retention multiple shall be equal to six  
28 billion dollars, divided by the total estimated reimbursement premium  
29 for the contract year; for subsequent years, the retention multiple  
30 shall be equal to six billion dollars, adjusted to reflect the percent-  
31 age growth in premium for covered policies since May first, two thousand  
32 eight, divided by the total estimated reimbursement premium for the  
33 contract year. In addition, for the contract year beginning May first,  
34 two thousand eight, the retention multiple shall be above fifteen  
35 billion dollars, divided by the total estimated reimbursement premium  
36 for the contract year; and for subsequent contract years, the retention  
37 multiple shall be above fifteen billion dollars, adjusted to reflect the  
38 percentage growth in premiums for covered policies since May first, two  
39 thousand eight, divided by the total estimated reimbursement premium for  
40 the contract year. Participating insurers shall retain losses below six  
41 billion dollars and above fifteen billion dollars as adjusted annually  
42 to reflect increases or decreases in the growth in premium for covered  
43 policies. Total reimbursement premium for purposes of the calculation  
44 under this paragraph shall be estimated using the assumption that all  
45 insurers have selected a percentage coverage level established by the  
46 authority. Such percentage coverage shall not be set lower than eighty  
47 percent nor higher than ninety percent.

48 (2) The retention multiple determined under paragraph one of this  
49 subsection shall be adjusted to reflect the coverage level elected by  
50 the insurer. For insurers electing the first coverage level set by the  
51 authority pursuant to such paragraph, the adjusted retention multiple is  
52 one hundred percent of the amount determined under paragraph one of this  
53 subsection. For insurers electing the second coverage level to be  
54 established by the authority at not more than eighty percent nor less  
55 than seventy percent, the retention multiple is one hundred twenty  
56 percent of the amount determined under paragraph one of this subsection.

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1 For insurers electing the third coverage level to be established by the  
2 authority at not more than seventy percent nor less than fifty percent,  
3 the adjusted retention multiple is two hundred percent of the amount  
4 determined under paragraph one of this subsection.

5 (3) An insurer shall determine its provisional retention by multiply-  
6 ing its provisional reimbursement premium by the applicable adjusted  
7 retention multiple, and shall determine its actual retention by multi-  
8 plying its actual reimbursement premium by the applicable adjusted  
9 retention multiple.

10 § 9202. New York state catastrophe fund. There is hereby created the  
11 New York state catastrophe fund to be administered by the authority.  
12 Moneys in the fund may not be expended, loaned or appropriated except to  
13 pay obligations of the authority arising out of reimbursement contracts  
14 entered into under section nine thousand two hundred three of this arti-  
15 cle, payment of debt service on revenue bonds issued under section nine  
16 thousand two hundred five of this article, costs of the mitigation  
17 program under section nine thousand two hundred six of this article,  
18 costs of procuring reinsurance, and costs of administration of the  
19 authority. The authority shall invest the moneys in the fund pursuant  
20 to applicable state laws regulating investment of state funds. Except as  
21 otherwise provided in this article, earnings from all investments shall  
22 be retained in the fund. The authority may adopt such rules as are  
23 reasonable and necessary to implement this article. Such rules must  
24 conform to the legislature's specific intent in establishing the New  
25 York state catastrophe fund, must enhance the fund's potential ability  
26 to respond to claims for covered events, must contain general provisions  
27 so that the rules can be applied with reasonable flexibility so as to  
28 accommodate insurers in situations of an unusual nature or where undue  
29 hardship may result, except that such flexibility may not in any way  
30 impair, override, supersede or constrain the public purpose of the fund,  
31 and must be consistent with sound insurance practices. The authority  
32 may, by rule, provide for the exemption from sections nine thousand two  
33 hundred three and nine thousand two hundred four of this article for  
34 insurers writing covered policies with less than four million dollars in  
35 aggregate exposure for covered policies, which exposure results in a de  
36 minimis reimbursement premium, if the exemption does not affect the  
37 actuarial soundness of the fund.

38 § 9202-a. New York state catastrophe fund authority. There is hereby  
39 created the "New York state catastrophe fund authority". (a) (1) The  
40 authority shall be a body corporate and politic constituting a public  
41 benefit corporation. The authority shall consist of a chair and nineteen  
42 other members. The chair of the authority shall be appointed by the  
43 governor. Two of the nineteen members shall be appointed on the written  
44 recommendation of the mayor of the city of New York. Ten members shall  
45 be appointed by the governor of which three of those members shall be  
46 the superintendent and the commissioners of taxation and finance and  
47 transportation. The state comptroller shall be a member of this board.  
48 Two members shall be appointed by the temporary president of the senate,  
49 two by the speaker of the assembly, and one each by the minority leader  
50 of the senate and the minority leader of the assembly. The chair and  
51 each of the members shall be appointed for a term of three years,  
52 provided however, that the chair first appointed shall serve for a term  
53 ending June thirtieth, two thousand ten, and the eighteen other members  
54 first appointed shall serve for the following terms: The four members  
55 appointed by the temporary president of the senate and the speaker of  
56 the assembly shall each serve for a term ending June thirtieth, two

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1 thousand eleven; the two members appointed on recommendation of the  
2 mayor of the city of New York shall each serve for a term ending June  
3 thirtieth, two thousand twelve, two of the members appointed by the  
4 governor shall each serve for a term ending June thirtieth, two thousand  
5 thirteen; two of the members appointed by the governor shall each serve  
6 for a term ending June thirtieth, two thousand fourteen, two of the  
7 members appointed by the governor shall each serve for a term ending  
8 June thirtieth, two thousand fifteen, and two of the members appointed  
9 by the governor shall serve for a term ending June thirtieth, two thou-  
10 sand sixteen.

11 (2) Vacancies occurring otherwise than by expiration of term shall be  
12 filled in the same manner as original appointments for the balance of  
13 the unexpired term.

14 (b) The chair shall be paid a salary in the amount determined by the  
15 authority; the other members shall not receive a salary or other compen-  
16 sation. Each member, including the chair, shall be entitled to  
17 reimbursement for actual and necessary expenses incurred in the perform-  
18 ance of his or her official duties.

19 (c) A majority of the whole number of members of the authority then in  
20 office shall constitute a quorum for the transaction of any business or  
21 the exercise of any power of the authority. Except as otherwise speci-  
22 fied in this article, for the transaction of any business or the exer-  
23 cise of any power of the authority, the authority shall have power to  
24 act by a majority vote of the members present at any meeting at which a  
25 quorum is in attendance and except further, that in the event of a tie  
26 vote the chair shall cast one additional vote.

27 (d) The chair shall be the chief executive officer of the authority  
28 and shall be responsible for the discharge of the executive and adminis-  
29 trative functions and powers of the authority. On recommendation of the  
30 chair, the authority shall appoint an executive director who shall be  
31 responsible for the administration and the day-to-day operations of the  
32 authority and who shall not be a member of the authority. The chair  
33 shall be empowered to delegate any one or more of his or her functions  
34 or powers to the executive director, provided, however, that the chair  
35 shall delegate to the executive director such functions and powers,  
36 including, without limitation, that of appointment, discipline and  
37 removal of officers or employees, as are necessary for the executive  
38 director to discharge his or her responsibilities.

39 (e) The authority shall be a "state agency" for the purposes of  
40 sections seventy-three and seventy-four of the public officers law.

41 (f) The governor may remove any member of the authority for ineffi-  
42 ciency, neglect of duty or misconduct in office after giving him or her  
43 a copy of the charges against him or her and an opportunity to be heard,  
44 in person or by counsel in his or her defense, upon not less than ten  
45 days' notice. If any member shall be so removed, the governor shall file  
46 in the office of the department of state a complete statement of charges  
47 made against such member, and his or her findings thereon, together with  
48 a complete record of the proceedings.

49 § 9202-b. General powers of the authority. Except as otherwise limited  
50 by this article, the authority shall have the power:

51 (a) To sue and be sued;

52 (b) To have a seal and alter the same at pleasure;

53 (c) To borrow money and issue negotiable notes, bonds or other obli-  
54 gations and to provide for the rights of the holders thereof;

55 (d) To invest any funds held in reserve or sinking funds, or any  
56 monies not required for immediate use or disbursement, at the discretion

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1 of the authority, in (1) obligations of the state or the United States  
2 government, (2) reasonably prudent catastrophe notes, bonds, options,  
3 swaps and risk futures or other prudent financial instruments to maxi-  
4 mize the financial capacity of the fund, (3) obligations the principal  
5 and interest of which are guaranteed by the state or the United States  
6 government, (4) certificates of deposit of banks or trust companies in  
7 this state, secured, if the authority shall so require, by obligations  
8 of the United States or of the state of a market value equal at all  
9 times to the amount of the deposit, and (5) as to the said reserve and  
10 sinking funds, other securities in which the trustee or trustees of any  
11 public retirement system or pension fund has the power to invest the  
12 moneys thereof pursuant to article four-A of the retirement and social  
13 security law, each such reserve and sinking fund being treated as a  
14 separate fund for the purposes of article four-A of such law;

15 (e) To make and alter by-laws for its organization and internal  
16 management, and rules and regulations governing the exercise of its  
17 powers and the fulfillment of its purposes under this article;

18 (f) To enter into contracts and leases and to execute all necessary  
19 instruments;

20 (g) To acquire, hold and dispose of real or personal property in the  
21 exercise of its powers;

22 (h) To appoint such officers and employees as it may require for the  
23 performance of its duties, and to fix and determine their qualifica-  
24 tions, duties, and compensation and to retain or employ counsel, audi-  
25 tors, engineers and private consultants on a contract basis or otherwise  
26 for rendering professional or technical services and advice;

27 (i) To be a "participating employer" in the New York state and local  
28 employees' retirement system with respect to one or more classes of  
29 officers and employees of such authority, as may be provided by resol-  
30 ution of such authority, or any subsequent amendment thereof, filed with  
31 the comptroller and accepted by him or her pursuant to section thirty-  
32 one of the retirement and social security law; and

33 (j) To do all things necessary to carry out its purposes and for the  
34 exercise of the powers granted in this article.

35 § 9203. Reimbursement contracts. (a) The authority shall enter into a  
36 contract with each insurer writing covered policies in this state to  
37 provide to the insurer the reimbursement described in subsection (b) of  
38 this section, in exchange for the reimbursement premium paid to the fund  
39 under section nine thousand two hundred four of this article. As a  
40 condition of doing business in this state, each such insurer shall enter  
41 into such a contract.

42 (b) (1) The contract shall contain a promise by the authority to reim-  
43 burse the insurer for the first, second or third percentage coverage  
44 level for its losses from each covered event in excess of the insurer's  
45 retention, plus five percent of the reimbursed losses to cover loss  
46 adjustment expenses.

47 (2) The insurer must elect one of the three coverage levels specified  
48 in this subsection and may, upon renewal of a reimbursement contract:

49 (A) Elect a lower percentage coverage level if no revenue bonds issued  
50 under subsection (a) of section nine thousand two hundred five of this  
51 article after a covered event are outstanding; or

52 (B) Elect a higher percentage coverage level.

53 (3) All members of an insurer group must elect the same coverage  
54 level. The New York property insurance underwriting association must  
55 elect the first percentage coverage level.

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1     (4) The contract shall provide that reimbursement amounts shall not be  
2 reduced by reinsurance paid or payable to the insurer from other sourc-  
3 es; however, recoveries from such other sources, taken together with  
4 reimbursements under the contract, shall not exceed one hundred percent  
5 of the insurer's losses from covered events. If such recoveries and  
6 reimbursements exceed one hundred percent of the insurer's losses from  
7 covered events, and if there is no agreement between the insurer and the  
8 reinsurer to the contrary, any amount in excess of one hundred percent  
9 of the insurer's losses shall be returned to the fund.

10     (c) The contract shall also provide that the obligation of the author-  
11 ity with respect to all contracts covering a particular year shall not  
12 exceed the balance of the fund as of December thirty-first of the  
13 particular year, together with the maximum amount that the authority is  
14 able to raise through the issuance of revenue bonds under section nine  
15 thousand two hundred five of this article. The contract shall require  
16 the authority to annually notify insurers of the fund's anticipated  
17 borrowing capacity at year end, the projected year end balance of the  
18 fund, and the insurer's estimated share of total reimbursement premium  
19 to be paid to the fund for the contract year. For all regulatory and  
20 reinsurance purposes, an insurer may calculate its projected payout from  
21 the fund as its share of the total fund premium for the current contract  
22 year multiplied by the sum of projected year-end fund balance and bond-  
23 ing capacity as reported under this subsection. In May and October of  
24 each year, the authority shall publish in the state register a statement  
25 of the fund's anticipated borrowing capacity and the projected year-end  
26 balance of the fund for the current contract year.

27     (d) (1) The contract shall require the insurer to report to the  
28 authority, as directed, no later than December thirty-first of each  
29 year, and quarterly thereafter, the insurer's losses from covered events  
30 for the year. The contract shall require the authority to determine and  
31 pay, as soon as practicable after receiving these reports, the initial  
32 amount of reimbursement due on a paid basis and adjustments to this  
33 amount based on later loss information. The adjustments to reimbursement  
34 amounts shall require the authority to pay, or the insurer to return,  
35 amounts reflecting the most recent calculation of losses.

36     (2) If the authority determines that the projected year-end balance of  
37 the fund, together with the amount that the authority determines that it  
38 is possible to raise through revenue bonds issued under section nine  
39 thousand two hundred five of this article, are insufficient to pay  
40 reimbursement to all insurers at the level promised in the contract, the  
41 authority shall:

42     (A) Pay to each insurer the amount of reimbursement it is owed, up to  
43 an amount equal to the insurer's share of the actual premium paid for  
44 that contract year, multiplied by the actual claims-paying capacity  
45 available for that contract year.

46     (B) Thereafter, establish, based on reimbursable losses, the prorated  
47 reimbursement level at the highest level for which any remaining fund  
48 balance or bond proceeds are sufficient.

49     (e) The contract shall provide that if an insurer demonstrates to the  
50 authority that it is likely to qualify for reimbursement under the  
51 contract, and demonstrates to the authority that the immediate receipt  
52 of moneys is likely to prevent the insurer from becoming insolvent, the  
53 authority shall advance to the insurer, at market interest rates, the  
54 amounts necessary to maintain the solvency of the insurer, up to fifty  
55 percent of the authority's estimate of the reimbursement due the insur-

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1 er. The insurer's reimbursement shall be reduced by an amount equal to  
2 the amount of the advance and interest thereon.

3 (f) The contract shall provide that in the event of the insolvency of  
4 an insurer, the fund shall pay directly to the property/casualty insur-  
5 ance security fund provided for in section seven thousand six hundred  
6 one of this chapter for the benefit of the insurer's policyholders in  
7 this state the net amount of reimbursement moneys owed to the insurer.  
8 As used in this subsection, the "net amount of all reimbursement moneys"  
9 means that amount which remains after reimbursement for preliminary or  
10 duplicate payments owed to private reinsurers or other inuring reinsur-  
11 ance payments to private reinsurers that satisfy statutory or contractu-  
12 al obligations of the insolvent insurer attributable to covered events  
13 to such reinsurers. Such private reinsurers shall be reimbursed or  
14 otherwise paid prior to payment to the property/casualty insurance secu-  
15 rity fund provided for in section seven thousand six hundred one of this  
16 chapter, notwithstanding any other provision of law to the contrary. The  
17 guaranty association shall pay all claims up to the maximum amount  
18 permitted by article seventy-six of this chapter; thereafter, any  
19 remaining moneys shall be paid pro rata to claims not fully satisfied.

20 (g) The authority shall after consultation with the superintendent  
21 adopt the initial contract form no later than December first, two thou-  
22 sand seven and must adopt the initial premium formula no later than  
23 January first, two thousand eight. Initial reimbursement contracts  
24 under this article must be entered into no earlier than February first,  
25 two thousand eight and no later than May first, two thousand eight.

26 § 9204. Reimbursement premiums. (a) Each reimbursement contract shall  
27 require the insurer to annually pay to the fund an actuarially indicated  
28 premium for the reimbursement promised.

29 (b) The authority, in consultation with the superintendent, shall  
30 select an independent consultant to develop a formula to determine the  
31 actuarially indicated premium to be paid to the fund. The formula shall  
32 specify, for each zip code or other limited geographical area, the  
33 amount to be paid by an insurer for each one thousand dollars of insured  
34 value under covered policies in that zip code or other area. In estab-  
35 lishing premiums, the authority, in consultation with the superinten-  
36 dent, shall consider the coverage level elected under subsection (b) of  
37 section nine thousand two hundred three of this article and any factors  
38 that tend to enhance the actuarial sophistication of ratemaking for the  
39 fund, including deductibles, type of construction, type of coverage  
40 provided, relative concentration of risks, and other such factors deemed  
41 to be appropriate. The formula may provide for a procedure to determine  
42 the premiums to be paid by new insurers that begin writing covered poli-  
43 cies after the beginning of a contract year, taking into consideration  
44 when the insurer starts writing covered policies, the potential exposure  
45 of the insurer, the potential exposure of the fund, the administrative  
46 costs to the insurer and to the fund, and any other factors deemed  
47 appropriate. The authority, after consultation with the superintendent  
48 may, at any time, revise the formula pursuant to the procedure provided  
49 in this subsection.

50 (c) No later than August first of each year, each insurer shall notify  
51 the authority and the superintendent of its insured values under covered  
52 policies by zip code or other limited geographical area, as of May thir-  
53 tieth of that year. On the basis of these reports, the authority, in  
54 consultation with the superintendent, shall calculate the premium due  
55 from the insurer, based on the formula adopted under subsection (b) of  
56 this section. The insurer shall pay the required annual premium pursuant



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1 to a periodic payment plan specified in the contract. The authority  
2 shall provide for payment of reimbursement premium in periodic install-  
3 ments and for the adjustment of provisional premium installments  
4 collected prior to submission of the exposure report to reflect data in  
5 the exposure report.

6 (d) All premiums paid to the fund under reimbursement contracts shall  
7 be treated as premium for approved reinsurance for all accounting and  
8 regulatory purposes.

9 (e) In order to provide start-up moneys for the administration of the  
10 fund, each insurer subject to this section shall pay to the fund an  
11 advance premium payment of one thousand dollars no later than November  
12 thirtieth, two thousand seven. The authority shall collect the advance  
13 premium payments required by this subsection. The insurer shall receive  
14 a credit against future premiums for the advance payment.

15 § 9205. Revenue bonds. (a) Upon the occurrence of a covered event and  
16 a determination that the moneys in the fund are or will be insufficient  
17 to pay reimbursement at the levels promised in the reimbursement  
18 contracts, the authority may enter into agreements with local govern-  
19 ments for the issuance of revenue bonds for the benefit of the fund or  
20 issue revenue bonds in the authority's own right. The term of the bonds  
21 shall not exceed thirty years. The authority shall pledge all future  
22 revenues under section nine thousand two hundred four of this article  
23 and under subsection (c) of this section, or a lesser portion of such  
24 revenues sufficient to raise moneys in an amount that will pay  
25 reimbursement at the levels promised in the reimbursement contracts, to  
26 the retirement of such bonds. The authority may also enter into such  
27 agreements in the absence of a covered event upon a determination that  
28 such action would maximize the ability of the fund to meet future obli-  
29 gations.

30 (b) Any local government may issue bonds pursuant to the applicable  
31 provisions of the state finance law from time to time to fund an assist-  
32 ance program, in conjunction with the fund, for the purpose of meeting  
33 the reimbursement obligations of the fund. The issuance of such bonds is  
34 for the public purpose of ensuring that policyholders located within the  
35 local government are able to recover under residential and commercial  
36 property/casualty insurance policies after a covered event. Revenue  
37 bonds shall not be issued until validated pursuant to the applicable  
38 provisions of the state finance law. The local government shall enter  
39 into such contracts with the fund as are necessary to carry out the  
40 provisions of this section. Any bonds issued under this section shall  
41 be payable from and secured by moneys received by the fund under section  
42 nine thousand two hundred four of this article, and assigned and pledged  
43 to or on behalf of the local government for the benefit of the holders  
44 of such bonds. The funds, credit, property, and taxing power of the  
45 state or of the local government shall not be pledged for the payment of  
46 such bonds.

47 (c) If the authority, after consultation with the superintendent,  
48 determines that the amount of revenue produced under subsection (a) of  
49 this section is insufficient to fund the obligations, costs, and  
50 expenses of the fund, including repayment of revenue bonds, the authori-  
51 ty may levy an emergency assessment on each insurer writing property and  
52 casualty business in this state or a portion of this state for residen-  
53 tial and commercial properties. Pursuant to the emergency assessment,  
54 each such insurer shall pay to the fund by July first of each year an  
55 amount set by the authority not exceeding two percent of its gross  
56 direct written premium for the prior year from all property and casualty

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1 business in this state or for a designated region of this state except  
2 for workers' compensation, except that, if the governor has declared a  
3 state of emergency under this article due to the occurrence of a covered  
4 event, the amount of the assessment may be increased to an amount not  
5 exceeding four percent of such premium per covered event. Under no  
6 circumstance shall the aggregate assessment for more than three covered  
7 events in one year be more than ten percent. As used in this  
8 subsection, the term "property and casualty business" includes all lines  
9 of business identified on the form provided by the superintendent, in  
10 the annual statement required by this article and any rules adopted  
11 under this article. The annual assessments under this subsection shall  
12 continue as long as the revenue bonds issued with respect to which the  
13 assessment was imposed are outstanding, unless adequate provision has  
14 been made for the payment of such bonds pursuant to the documents  
15 authorizing issuance of the bonds. An insurer shall not at any time be  
16 subject to aggregate annual assessments under this subsection of more  
17 than two percent of premium, except that in the case of a declared emer-  
18 gency, an insurer shall not at any time be subject to aggregate annual  
19 assessments under this subsection of more than four percent for one  
20 covered event, nor more than ten percent of premium for three or more  
21 covered events that occur in one year. Any rate filing or portion of a  
22 rate filing reflecting a rate change attributable entirely to the  
23 assessment levied under this subsection shall be deemed approved when  
24 made, subject to the authority of the department to require actuarial  
25 justification as to the adequacy of any rate at any time. If the rate  
26 filing reflects only a rate change attributable to the assessment under  
27 this subsection, the filing may consist of a certification so stating.

28 § 9206. Additional powers and duties. (a) The authority, after consul-  
29 tation with the superintendent may procure: (1) reinsurance from  
30 reinsurers for the purpose of maximizing the capacity of the fund, and  
31 (2) catastrophe notes, bonds, options, swaps, risk futures or other  
32 financial instruments to maximize the capacity of the fund.

33 (b) In addition to borrowing under this article, the authority may  
34 also borrow from, or enter into other financing arrangements with, any  
35 market sources at prevailing interest rates.

36 (c) The authority, after consultation with the superintendent, shall  
37 develop new financing mechanisms or instruments to maximize the capacity  
38 of the fund. Such mechanisms or instruments should attract private  
39 investment from insurers and reinsurers that wish to fully or partially  
40 shelter their capital from income taxation and increase the ability of  
41 insurers, banks, reinsurers and other financial institutions to place  
42 capital with the fund and receive commensurate federal and state income  
43 and franchise tax deductions, credits or deferrals for its contributors.

44 (d) In each fiscal year after April first, two thousand eleven, the  
45 authority shall appropriate from the investment income of the fund the  
46 sum of ten million dollars for the purpose of providing funding for  
47 state agencies, local governments, other municipal corporations, public  
48 and private educational institutions, and nonprofit organizations to  
49 support programs intended to improve natural disaster preparedness,  
50 reduce potential losses from covered events, provide research into means  
51 to reduce such losses, educate or inform the public as to means to  
52 reduce losses from covered events, assist the public in determining the  
53 appropriateness of particular upgrades to structures or in the financing  
54 of such upgrades, increase communications capabilities among local law  
55 enforcement, state militia, the armed forces of the United States, first  
56 responders, insurance carriers and adjusters and common carriers so that

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1 such individuals can easily communicate within each organization and  
2 with other organizations during and immediately following a covered  
3 event, or protect local infrastructure from potential damage from a  
4 covered event. In addition, such monies may be used to increase partic-  
5 ipating insurer ability to share and rapidly shift claims adjusters to  
6 natural disaster ravaged areas so that accurate claims loss information  
7 can be gathered and individual loss claims processed and paid as soon as  
8 practicable. Moneys shall first be available for appropriation under  
9 this subsection in fiscal year two thousand eleven. The moneys speci-  
10 fied in this subsection shall not be available for appropriation under  
11 this subsection if the authority finds that an appropriation of invest-  
12 ment income from the fund would jeopardize the actuarial soundness of  
13 the fund.

14 (e) The authority may allow insurers to comply with reporting require-  
15 ments and reporting format requirements using alternative methods of  
16 reporting if the proper administration of the fund is not thereby  
17 impaired and if the alternative methods produce data which is consistent  
18 for the purposes of this article.

19 (f) In order to assure the equitable operation of the fund, the  
20 authority may impose a reasonable fee on an insurer to recover costs  
21 involved in reprocessing inaccurate, incomplete, or untimely exposure  
22 data submitted by the insurer.

23 § 9206-a. Notes and bonds of the authority. (a) (1) The authority  
24 shall have power and is hereby authorized from time to time to issue its  
25 negotiable bonds and notes in such principal amount as, in the opinion  
26 of the authority, shall be necessary to provide sufficient funds for  
27 achieving its purposes, including the payment of interest on bonds and  
28 notes of the authority and the establishment of reserves to secure such  
29 bonds and notes.

30 (2) The authority shall have power, from time to time, to issue  
31 renewal notes, to issue bonds to pay notes and whenever it deems refund-  
32 ing expedient, to refund any bonds by the issuance of new bonds, whether  
33 the bonds to be refunded have or have not matured, and to issue bonds  
34 partly to refund bonds then outstanding and partly for any other  
35 purpose. The refunding bonds shall be sold and the proceeds applied to  
36 the purchase, redemption or payment of the bonds to be refunded.

37 (3) Except as may otherwise be expressly provided by the authority,  
38 every issue of its notes or bonds shall be general obligations of the  
39 authority payable out of any revenues or moneys of the authority,  
40 subject only to any agreements with the holders of particular notes or  
41 bonds pledging any particular receipts or revenues.

42 (b) The notes and bonds shall be authorized by resolution approved by  
43 not less than a two-thirds majority vote of the whole number of members  
44 of the authority then in office, except that in the event of a tie vote  
45 the chair shall cast one additional vote. The notes and bonds shall  
46 bear interest at such rate or rates, be in such denominations, be in  
47 such form, either coupon or registered, carry such registration privi-  
48 leges, be executed in such manner, be payable in such medium of payment,  
49 at such place or places and be subject to such terms of redemption as  
50 such resolution or resolutions may provide. The notes and bonds of the  
51 authority may be sold by the authority, at public or private sale, at  
52 such price or prices as the authority shall determine. No notes or bonds  
53 of the authority shall be sold by the authority at private sale, howev-  
54 er, unless such sale and the terms thereof have been approved in writing  
55 by (1) the comptroller, where such sale is not to the comptroller, or  
56 (2) the director of the budget, where such sale is to the comptroller.

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1     (c) Any resolution or resolutions authorizing any notes or bonds or  
2 any issue thereof may contain provisions, which shall be a part of the  
3 contract with the holders thereof, as to:

4     (1) pledging all or any part of the premiums, charges and other fees  
5 made or received by the authority, and other money received or to be  
6 received, to secure the payment of the notes or bonds or of any issue  
7 thereof, subject to such agreements with bondholders or noteholders as  
8 may then exist;

9     (2) pledging all or any part of the assets of the authority to secure  
10 the payment of the notes or bonds or of any issue of notes or bonds,  
11 subject to such agreements with noteholders or bondholders as may then  
12 exist;

13     (3) the setting aside of reserves or sinking funds and the regulation  
14 and disposition thereof; and

15     (4) any other matters, of like or different character, which in any  
16 way affect the security or protection of the notes or bonds.

17     § 9206-b. Agreement of the state. The state does hereby pledge to and  
18 agree with the holders of any notes or bonds or lease obligations issued  
19 or incurred under this article, that the state will not limit or alter  
20 the denial of authority under this article, or the rights hereby vested  
21 in the authority to fulfill the terms of any agreements made with the  
22 holders thereof, or in any way impair the rights and remedies of such  
23 holders until such notes or bonds or lease obligations, together with  
24 the interest thereon, with interest on any unpaid installments of inter-  
25 est, and all costs and expenses for which the authority is liable in  
26 connection with any action or proceeding by or on behalf of such hold-  
27 ers, are fully met and discharged. The authority shall include this  
28 pledge and agreement of the state in any agreement with the holders of  
29 such notes or bonds or lease obligations.

30     § 9206-c. Notes and bonds as legal investment. The notes and bonds of  
31 the authority are hereby made securities in which all public officers  
32 and bodies of the state and all municipalities and political subdivi-  
33 sions, all insurance companies and associations and other persons carry-  
34 ing on an insurance business, all banks, bankers, trust companies,  
35 savings banks and savings associations, including savings and loan asso-  
36 ciations, building and loan associations, investment savings companies and other  
37 persons carrying on a banking business, all administrators, guardians,  
38 executors, trustees and other fiduciaries, and all other persons whatso-  
39 ever who are now or who may hereafter be authorized to invest in bonds  
40 or other obligations of the state, may properly and legally invest funds  
41 including capital in their control or belonging to them. Notwithstand-  
42 ing any other provisions of law, the bonds of the authority are also  
43 hereby made securities which may be deposited with and shall be received  
44 by all public officers and bodies of this state and all municipalities  
45 and political subdivisions for any purpose for which the deposit of  
46 bonds or other obligations of the state is now or may hereafter be  
47 authorized.

48     § 9207. Advisory council. (a) An advisory council consisting of twenty  
49 members shall be established to provide the authority with information  
50 and advice in connection with its duties. The members shall be selected  
51 from the following categories: representatives with expertise in actu-  
52 arial, meteorology, land-use planning and engineering; and a represen-  
53 tative of insurers, insurance agents, reinsurers, law enforcement, fire-  
54 fighters, the state emergency management office, the division of code  
55 enforcement of the department of state, the superintendent, the depart-  
56 ment of transportation, the department of taxation and finance, the

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1 department of audit and control and consumers who shall also be repre-  
2 sentatives of other affected professions and industries. Eight members  
3 shall be appointed by the governor, three by the temporary president of  
4 the senate, three by the speaker of the assembly, and one each by the  
5 minority leader of the senate and the minority leader of the assembly.

6 (b) The advisory council shall, in cooperation with state agencies  
7 such as the department of state, the department of transportation, the  
8 department of health, the department, and the state emergency management  
9 office, develop prevention and mitigation standards to minimize poten-  
10 tial damage that may occur from a natural disaster before a covered  
11 event and minimize actual damage that may occur during a covered event  
12 and immediately after such an event. Such prevention and mitigation  
13 standards shall include:

14 (1) a review and update of the state building and fire prevention code  
15 and municipal land-use plans to ensure that building standards and  
16 municipal zoning and subdivision regulations are satisfactory to miti-  
17 gate damage from a catastrophic event. Further, such standards may  
18 contemplate the use of appropriate building materials and construction  
19 methods to mitigate potential damage;

20 (2) suggested changes in procedures to ensure that all building codes  
21 and municipal land-use plans are enforced;

22 (3) suggestions to minimize the loss of life via expedited evacuation  
23 procedures for all affected residents, particularly those who are  
24 economically, physically or mentally unable to get out of harms way;

25 (4) suggestions and procedures to accelerate the recovery and rebuild-  
26 ing process;

27 (5) suggestions and procedures to assist adversely affected businesses  
28 so that such businesses can quickly commence operations and minimize  
29 short and long term job losses; and

30 (6) a study of and suggestions on the development of additional actu-  
31 arially appropriate insurance premium discounts to be offered to  
32 insureds to encourage residents, businesses and municipalities to build  
33 or retrofit their homes, businesses and municipal facilities in a way to  
34 minimize damage.

35 The advisory council shall report its initial findings to the chair of  
36 the authority, the governor, the superintendent, the temporary president  
37 of the senate, the speaker of the assembly, the minority leader of the  
38 senate and the minority leader of the assembly on or before June first,  
39 two thousand eight, and shall thereafter issue and submit reports annu-  
40 ally on or before June first.

41 § 9208. Violations. Any violation of this article or of the rules  
42 adopted under this article shall constitute a violation of this chapter.

43 § 9209. International, federal, state, regional or multistate catas-  
44 trophe funds. The authority, in the conduct of its business and opera-  
45 tion, shall actively attempt to integrate and coordinate its activities  
46 and operations with other existing or newly established international,  
47 federal, state, regional or multistate catastrophe funds or programs, or  
48 other reinsurance programs that serve purposes that are similar to all  
49 or some of the goals to be carried out by the fund established by this  
50 article. The superintendent shall promptly make recommendations to the  
51 authority, the governor and legislature on methods to encourage the  
52 integration, consolidation or coordination of activities and operations  
53 of the various existing or newly established federal, state, regional or  
54 multistate catastrophe funds or other reinsurance programs. The authori-  
55 ty, upon the approval of the legislature, may integrate, coordinate or  
56 terminate the fund and consolidate such fund with other operating catas-

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1 trophe or reinsurance funds or merge, take over or acquire other already  
2 operating catastrophe or reinsurance funds to create a larger and more  
3 diverse catastrophe fund.

4 The authority shall investigate the integration and coordination of  
5 the payment of premiums for the coverage from catastrophic covered  
6 events and the timely payment of claims with other existing federal and  
7 state insurance programs such as the National Flood Insurance Program,  
8 payments to be made by the Federal Emergency Management Agency, and  
9 state sponsored FAIR plans such as the New York Property Insurance  
10 Underwriting Association, and state sponsored insurance guarantee funds.

11 § 9210. Fund assets upon termination. The fund and the duties of the  
12 authority under this article may be terminated only by law. Upon the  
13 full or partial termination of the operation of the fund, all or a  
14 portion of such assets of the fund shall be transferred to any successor  
15 federal or multistate catastrophe fund or the property/casualty insur-  
16 ance security fund.

17 § 4. The sum of ten million dollars (\$10,000,000), or so much thereof  
18 as may be necessary, is hereby appropriated to the New York state catas-  
19 trophe fund out of any moneys in the state treasury in the general fund  
20 to the credit of the state purposes account not otherwise appropriated  
21 for its expenses, including personal services, maintenance and opera-  
22 tion, in carrying out the provisions of this act.

23 § 5. This act shall take effect immediately.

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